# WEST VIRGINIA LEGISLATURE

## **2024 REGULAR SESSION**

Introduced

## Senate Bill 258

FISCAL NOTE

By Senators Takubo, Phillips, Swope, Woelfel,

Plymale, Grady, and Deeds

[Introduced January 11, 2024; referred

to the Committee on Finance]

A BILL to amend and reenact §11-21-97 of the Code of West Virginia, 1931, as amended; and to
 amend and reenact §11-24-44 of said code, all relating to increasing tax credit for
 employers providing childcare for employees.

Be it enacted by the Legislature of West Virginia:

### ARTICLE 21. PERSONAL INCOME TAX.

Part VI. Procedure and Administration

### §11-21-97. Tax credit for employers providing childcare for employees.

- 1 (a) *Definitions*. As used in this section, the term:
- 2 (1) "Commissioner" or "Tax Commissioner" are used interchangeably herein and mean the
  3 Tax Commissioner of the State of West Virginia, or his or her delegate;
- 4 (2) "Cost of operation" means reasonable direct operational costs incurred by an employer
  5 as a result of providing employer provided or employer sponsored child-care facilities: *Provided*,
  6 That the term cost of operation shall exclude the cost of any property that is qualified child-care
  7 property.
- 8 (3) "Department" or "Tax Department" means the West Virginia State Tax Department.
- 9 (4) "Employer" means any employer upon whom an income tax is imposed by this article.
- 10 (5) "Employer provided" refers to childcare offered on the premises of the employer.

11 (6) "Premises of the employer" refers to any location within the State of West Virginia and 12 located on the workplace premises of the employer providing the child care or one of the 13 employers providing the child care in the event that the child care property is owned jointly or 14 severally by the taxpayer and one or more unaffiliated employers: *Provided*, That if such 15 workplace premises are impracticable or otherwise unsuitable for the on-site location of such 16 child-care facility, as determined by the commissioner, such facility may be located within a 17 reasonable distance of the premises of the employer.

18 (7) "Qualified child-care property" means all real property, other than land, and tangible

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19	personal property purchased or acquired on or after July 1, 2022, or which property is first placed
20	in service on or after July 1, 2022, for use exclusively in the construction, expansion, improvement,
21	or operation of an employer provided child-care facility, but only if:
22	(A) The children who use the facility are primarily children of employees of:
23	(i) The taxpayer and other employers in the event that the child-care property is owned
24	jointly or severally by the taxpayer and one or more employers; or
25	(ii) A corporation that is a member of the taxpayer's "affiliated group" within the meaning of
26	section 1504(a) of the Internal Revenue Code; and
27	(B) The taxpayer has not previously claimed any tax credit for the cost of operation for such
28	qualified child-care property placed in service prior to taxable years beginning on or after January
29	1, 2022.
30	Qualified child-care property includes, but is not limited to, amounts expended on building,
31	improvements, and building improvements and furniture, fixtures, and equipment directly related
32	to the operation of child-care property as defined in this section.
33	(8) "Recapture amount" means, with respect to property as to which a recapture event has

(a) Recapture amount means, with respect to property as to which a recapture event has
 occurred, an amount equal to the applicable recapture percentage of the aggregate credits
 claimed under subsection (d) of this section for all taxable years preceding the recapture year,
 whether or not such credits were used.

(9) "Recapture event" means any disposition of qualified child-care property by the
taxpayer, or any other event or circumstance under which property ceases to be qualified childcare property with respect to the taxpayer, except for:

40 (A) Any transfer by reason of death;

41 (B) Any transfer between spouses or incident to divorce;

42 (C) Any transaction to which Section 381(a) of the Internal Revenue Code applies;

(D)Any change in the form of conducting the taxpayer's trade or business so long as the
 property is retained in such trade or business as qualified child-care property and the taxpayer

45	retains a substantial interest in such trade or business; or
46	(E) Any accident or casualty.
47	(10) "Recapture percentage" refers to the applicable percentage set forth in the following
48	table:
49	If the recapture event occurs within-The recapture percentage is:
50	Five full years after the qualified child-care property is
51	placed in service100
52	The sixth full year after the qualified child-care property is
53	placed in service90
54	The seventh full year after the qualified child-care property
55	is placed in service80
56	The eighth full year after the qualified child-care property is
57	placed in service70
58	The ninth full year after the qualified child-care property is
59	placed in service60
60	The tenth full year after the qualified child-care property is
61	placed in service50
62	The eleventh full year after the qualified child-care property
63	is placed in service40
64	The twelfth full year after the qualified child-care property
65	is placed in service
66	The thirteenth full year after the qualified child-care
67	property is placed in service20
68	The fourteenth full year after the qualified child-care
69	property is placed in service10
70	Any period after the close of the fourteenth full year after

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the qualified child-care property is placed in service ......0

(11) "Recapture year" means the taxable year in which a recapture event occurs with
 respect to qualified child-care property.

74 (b) Credit for capital investment in child-care property. — A taxpayer shall be allowed a 75 credit against the tax imposed under this article for the taxable year in which the taxpayer first 76 places in service gualified child-care property and for each of the ensuing four taxable years 77 following such taxable year. The aggregate amount of the credit shall equal 50 100 percent of the 78 cost of all qualified child-care property purchased or acquired by the taxpayer and first placed in 79 service during a taxable year, and such credit may be claimed at a rate of 20 percent per year over 80 a period of five taxable years. In the case of a qualified child-care property jointly owned by two or 81 more unaffiliated employers, each employer's credit is limited to that employer's respective 82 investment in the qualified child-care property.

(c) *Limitations on Capital Investment Credit.* — The tax credit allowable under subsection
(b) of this section shall be subject to the following conditions and limitations:

(1) Any such credit claimed in any taxable year but not used in such taxable year may be
carried forward for three years from the close of such taxable year. The sale, merger, acquisition,
or bankruptcy of any taxpayer shall not create new eligibility for the credit in any succeeding
taxpayer;

(2) In no event shall the amount of any such tax credit allowed under subsection (b) of this
section, when combined with any such tax credit allowed under subsection (e) of this section,
including any carryover of such credits from a prior taxable year, exceed 100 percent of the
taxpayer's income tax liability as determined without regard to any other credits; and

93 (3) For every year in which a taxpayer claims such credit, the taxpayer shall attach a
94 schedule to the taxpayer's West Virginia income tax return setting forth the following information
95 with respect to such tax credit:

96 (A) A description of the child-care facility;

97 (B) The amount of qualified child-care property acquired during the taxable year and the 98 cost of such property;

99 (C) The amount of tax credit claimed for the taxable year;

- 100 (D) The amount of qualified child-care property acquired in prior taxable years and the cost101 of such property;
- 102 (E) Any tax credit utilized by the taxpayer in prior taxable years;

103 (F) The amount of tax credit carried over from prior years;

104 (G) The amount of tax credit utilized by the taxpayer in the current taxable year;

105 (H) The amount of tax credit to be carried forward to subsequent tax years; and

(I) A description of any recapture event occurring during the taxable year, a calculation of
 the resulting reduction in tax credits allowable for the recapture year and future taxable years, and
 a calculation of the resulting increase in tax for the recapture year.

(d) *Recapture of credit.* — If a recapture event occurs with respect to qualified child-care
property:

(1) The credit otherwise allowable under subsection (b) of this section with respect to such
 property for the recapture year and all subsequent taxable years shall be reduced by the
 applicable recapture percentage; and

- (2) All credits previously claimed with respect to such property under subsection (b) of thissection shall be recaptured as follows:
- (A) Any carryover attributable to such credits pursuant to subdivision (1), subsection (c) of
  this section shall be reduced, but not below zero, by the recapture amount;
- (B) The tax credit otherwise allowable pursuant to subsection (b) of this section for the
  recapture year, if any, as reduced pursuant to subdivision (1) of this subsection, shall be further
  reduced, but not below zero, by the excess of the recapture amount over the amount taken into
  account pursuant to paragraph (A) of this subdivision; and
- 122 (C) The tax imposed pursuant to this article for the recapture year shall be increased by the

excess of the recapture amount over the amounts taken into account pursuant to paragraphs (A)and (B) of this subdivision, as applicable.

(e) *Credit for operating costs.* — In addition to the tax credit provided under subsection (b) of this section, a tax credit against the tax imposed under this article shall be granted to an employer who provides or sponsors childcare for employees. The amount of the tax credit shall be equal to 50 100 percent of the cost of operation to the employer less any amounts paid for by employees during a taxable year.

(f) *Limitations on credit for operating costs.*— The tax credit allowed under subsection (e)
of this section shall be subject to the following conditions and limitations:

(1) Such credit shall when combined with the credit allowed under subsection (b) of this
section shall not exceed 100 percent of the amount of the taxpayer's income tax liability for the
taxable year as determined without regard to any other credits;

(2) Any such credit claimed but not used in any taxable year may be carried forward for five
years from the close of the taxable year in which the cost of operation was incurred; and

137 (3) The employer shall certify to the department the names of the employees, the name of
138 the child-care provider, and such other information as may be required by the department to
139 ensure that credits are granted only to employers who provide or sponsor approved childcare
140 pursuant to this section.

(g) *Rules.* — The Tax Commissioner may promulgate such interpretive, legislative, and
 procedural rules as the commissioner deems to be useful or necessary to carry out the purpose of
 this section and to implement the intent of the Legislature. The Tax Commissioner may promulgate
 emergency rules pursuant to the provisions of §29A-3-15 of this code.

## **ARTICLE 24. CORPORATION NET INCOME TAX.**

PART III. Procedure and Administration

§11-24-44. Tax credit for employers providing childcare for employees.

1 (a) *Definition*. —- As used in this section, the term:

2 (1) "Commissioner" or "Tax Commissioner" are used interchangeably herein and mean the
3 Tax Commissioner of the State of West Virginia, or his or her delegate;

4 (2) "Cost of operation" means reasonable direct operational costs incurred by an employer
5 as a result of providing employer provided or employer sponsored child-care facilities; provided,
6 however, that the term cost of operation shall exclude the cost of any property that is qualified
7 child-care property.

8

(3) "Department" or "Tax Department" means the West Virginia State Tax Department.

9 (4) "Employer" means any employer upon whom an income tax is imposed by this article or
10 any employer organized as a nonprofit corporation under Internal Revenue Code § 501(c)(3) or §
501(c)(6) that is exempt from the tax imposed by this article pursuant to §11-24-5 of this code.

12 (5) "Employer provided" refers to childcare\_offered on the premises of the employer.

13 (6) "Premises of the employer" refers to any location within the State of West Virginia and 14 located on the workplace premises of the employer providing the child care or one of the 15 employers providing the child care in the event that the child-care property is owned jointly or 16 severally by the taxpayer and one or more unaffiliated employers: *Provided*, That if such 17 workplace premises are impracticable or otherwise unsuitable for the on-site location of such 18 child-care facility, as determined by the commissioner, such facility may be located within a 19 reasonable distance of the premises of the employer.

(7) "Qualified child-care property" means all real property, other than land, and tangible
personal property purchased or acquired on or after July 1, 2022, or which property is first placed
in service on or after July 1, 2022, for use exclusively in the construction, expansion, improvement,
or operation of an employer provided child-care facility, but only if:

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(A) The children who use the facility are primarily children of employees of:

(i) The taxpayer and other employers in the event that the child-care property is owned
jointly or severally by the taxpayer and one or more employers; or

(ii) A corporation that is a member of the taxpayer's "affiliated group" within the meaning of
Section 1504(a) of the Internal Revenue Code; and

(B) The taxpayer has not previously claimed any tax credit for the cost of operation for such
 qualified child-care property placed in service prior to taxable years beginning on or after January
 1, 2022.

Qualified child-care property includes, but is not limited to, amounts expended on building,
 improvements, and building improvements and furniture, fixtures, and equipment directly related
 to the operation of child-care property as defined in this section.

(8) "Recapture amount" means, with respect to property as to which a recapture event has
occurred, an amount equal to the applicable recapture percentage of the aggregate credits
claimed under subsection (d) of this section for all taxable years preceding the recapture year,
whether or not such credits were used.

(9) "Recapture event" refers to any disposition of qualified child-care property by the
taxpayer, or any other event or circumstance under which property ceases to be qualified childcare property with respect to the taxpayer, except for:

42 (A) Any transfer by reason of death;

43 (B) Any transfer between spouses or incident to divorce;

44 (C) Any transaction to which Section 381(a) of the Internal Revenue Code applies;

(D) Any change in the form of conducting the taxpayer's trade or business so long as the
property is retained in such trade or business as qualified child-care property and the taxpayer
retains a substantial interest in such trade or business; or

48 (E) Any accident or casualty.

49 (10) "Recapture percentage" refers to the applicable percentage set forth in the following50 table:

51 If the recapture event occurs within-The recapture percentage is:

52 Five full years after the qualified child-care property is

53	placed in service100
54	The sixth full year after the qualified child-care property is
55	placed in service90
56	The seventh full year after the qualified child-care property
57	is placed in service80
58	The eighth full year after the qualified child-care property is
59	placed in service70
60	The ninth full year after the qualified child-care property is
61	placed in service60
62	The tenth full year after the qualified child-care property is
63	placed in service50
64	The eleventh full year after the qualified child-care property
65	is placed in service40
66	The twelfth full year after the qualified child-care property
67	is placed in service
68	The thirteenth full year after the qualified child-care
69	property is placed in service20
70	The fourteenth full year after the qualified child-care
71	property is placed in service10
72	Any period after the close of the fourteenth full year after
73	the qualified child-care property is placed in service0
74	(11) "Recapture year" means the taxable year in which a recapture event occurs with
75	respect to qualified child-care property.
76	(b) Credit for capital investment in child-care property. — A taxpayer shall be allowed a
77	credit against the tax imposed under this article for the taxable year in which the taxpayer first

78 places in service qualified child-care property and for each of the ensuing four taxable years

following such taxable year. The aggregate amount of the credit shall equal 50 <u>100</u> percent of the cost of all qualified child-care property purchased or acquired by the taxpayer and first placed in service during a taxable year, and such credit may be claimed at a rate of 20 percent per year over a period of five taxable years. In the case of a qualified child-care property jointly owned by two or more unaffiliated employers, each employer's credit is limited to that employer's respective investment in the qualified child-care property.

(c) *Limitations on capital investment credit.* — The tax credit allowable under subsection
(b) of this section shall be subject to the following conditions and limitations:

87 (1) Any such credit claimed in any taxable year but not used in such taxable year may be
88 carried forward for three years from the close of such taxable year. The sale, merger, acquisition,
89 or bankruptcy of any taxpayer shall not create new eligibility for the credit in any succeeding
90 taxpayer;

91 (2) In no event shall the amount of any such tax credit allowed under subsection (b) of this
92 section, when combined with any such tax credit allowed under subsection (e) of this section,
93 including any carryover of such credits from a prior taxable year, exceed 100 percent of the
94 taxpayer's income tax liability as determined without regard to any other credits; and

95 (3) For every year in which a taxpayer claims such credit, the taxpayer shall attach a
96 schedule to the taxpayer's West Virginia income tax return setting forth the following information
97 with respect to such tax credit:

98 (A) A description of the child-care facility;

99 (B) The amount of qualified child-care property acquired during the taxable year and the100 cost of such property;

101 (C) The amount of tax credit claimed for the taxable year;

102 (D) The amount of qualified child-care property acquired in prior taxable years and the cost103 of such property;

104 (E) Any tax credit utilized by the taxpayer in prior taxable years;

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105 (F) The amount of tax credit carried over from prior years;

106 (G) The amount of tax credit utilized by the taxpayer in the current taxable year;

107 (H) The amount of tax credit to be carried forward to subsequent tax years; and

(I) A description of any recapture event occurring during the taxable year, a calculation of
 the resulting reduction in tax credits allowable for the recapture year and future taxable years, and
 a calculation of the resulting increase in tax for the recapture year.

(d) *Recapture of credit.* — If a recapture event occurs with respect to qualified child-care
property:

(1) The credit otherwise allowable under subsection (b) of this section with respect to such
property for the recapture year and all subsequent taxable years shall be reduced by the
applicable recapture percentage; and

(2) All credits previously claimed with respect to such property under subsection (b) of thissection shall be recaptured as follows:

(A) Any carryover attributable to such credits pursuant to subdivision (1) of subsection (c)
of this section shall be reduced, but not below zero, by the recapture amount;

(B) The tax credit otherwise allowable pursuant to subsection (b) of this section for the
recapture year, if any, as reduced pursuant to subdivision (1) of this subsection, shall be further
reduced, but not below zero, by the excess of the recapture amount over the amount taken into
account pursuant to paragraph (A) of this subdivision; and

(C) The tax imposed pursuant to this article for the recapture year shall be increased by the
excess of the recapture amount over the amounts taken into account pursuant to paragraphs (A)
and (B) of this subdivision, as applicable.

(e) *Credit for operating costs.* — In addition to the tax credit provided under subsection (b)
of this section, a tax credit against the tax imposed under this article shall be granted to an
employer who provides or sponsors childcare for employees. The amount of the tax credit shall be
equal to 50 100 percent of the cost of operation to the employer less any amounts paid for by

131 employees during a taxable year.

(f) *Limitations on credit for operating costs.* — The tax credit allowed under subsection (e)
of this section shall be subject to the following conditions and limitations:

(1) Such credit shall when combined with the credit allowed under subsection (b) of this
section shall not exceed 100 percent of the amount of the taxpayer's income tax liability for the
taxable year as determined without regard to any other credits;

(2) Any such credit claimed but not used in any taxable year may be carried forward for five
years from the close of the taxable year in which the cost of operation was incurred; and

(3) The employer shall certify to the department the names of the employees, the name of the child-care provider, and such other information as may be required by the department to ensure that credits are granted only to employers who provide or sponsor approved childcare pursuant to this section.

143 (g) Transferrable credit available to non-profit corporations. — In the case of non-profit 144 corporations organized under Internal Revenue Code §501(c)(3) or §501(c)(6), which are exempt 145 from tax under this article pursuant to §11-24-5 of this code, a credit in the amount calculated 146 under the provisions of this section shall be available as a transferrable credit that may be transferred, sold, or assigned to any other taxpayer to be applied against the tax owed under this 147 148 article. Pursuant to rules promulgated by the Tax Department, a non-profit corporation applicant 149 shall provide a schedule to the Tax Department with all information required under \$11-24-44(c)(3)150 of this code. The Tax Department shall within 90 days certify the amount of transferrable credit 151 available to be transferred, sold, or assigned to another taxpayer. Any transferee, purchaser, or 152 assignee of non-profit corporation credits certified to a non-profit corporation under this section 153 takes the transferred, purchased, or assigned credits subject to any limitations placed on the 154 amount of credit taken in a given year by §11-24-44(b), §11-24-44(c), §11-24-44(e), and §11-24-155 44(f) of this code.

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(h) Rules. — The Tax Commissioner may promulgate such interpretive, legislative, and

- 157 procedural rules as the commissioner deems to be useful or necessary to carry out the purpose of
- this section and to implement the intent of the Legislature. The Tax Commissioner may promulgate

emergency rules pursuant to the provisions of §29A-3-15 of this code.

NOTE: The purpose of this bill is to increase the tax credit for employers providing childcare for employees.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.